BOARD OF REGENTS BRIEFING PAPER

1. AGENDA ITEM TITLE: FY2025 Cost of Living Adjustments for Professional Employees

MEETING DATE: November 30-December 1, 2023

2. BACKGROUND & POLICY CONTEXT OF ISSUE:

The Chancellor's Committee to Recommend Board Action on FY2025 Salary Increases was formed in September 2023. This Committee was specifically formed to address the provisions in Assembly Bill 522 of the 82nd Regular Session of the Nevada Legislature, which provides for the Board of Regents to approve salary increases (COLA) not to exceed eleven percent (11%) for professional employees, effective July 1, 2024.

The Committee met in September and October 2023 to review scenarios presented by the Business Officers Council, reviewed impact of student fee increases or other revenue considerations, discussed budget reduction strategies, and other possible recommendations.

The Committee recommends, for the Board of Regents consideration, the following two (2) COLA options:

Option A:

- Award an eleven percent (11%) salary increase for all professional employees for FY2025, with a delayed implementation date of October 1, 2024.
- Approve a five percent (5%) increase in NSHE student registration fees, non-resident tuition, part-time non-resident tuition, and distance education tuition. Fifteen percent (15%) of the increased fee for the universities and upper-division community colleges and ten percent (10%) of the increased fee for the community colleges will be dedicated to student access, consistent with board policy, and the remainder used exclusively in support of the salary increase to the state supported operating budget.
- Suspension of Board of Regents Handbook provision, Title 4, Chapter 3, Section 50 concerning Annual Professional Performance Pay Awards, of one percent (1%) for FY2025.

Option B:

- Award a nine and a half percent (9.5%) salary increase for all professional employees for FY2025, effective July 1, 2024.
- Approve a five percent (5%) increase in NSHE student registration fees, non-resident tuition, part-time non-resident tuition, and distance education tuition. Fifteen percent (15%) of the increased fee for the universities and upper-division community colleges and ten percent (10%) of the increased fee for the community colleges will be dedicated to student access, consistent with board policy, and the remainder used exclusively in support of the salary increase to the state supported operating budget.
- Suspension of Board of Regents Handbook provision, Title 4, Chapter 3, Section 50 concerning Annual Professional Performance Pay Awards, of one percent (1%) for FY2025.

The Board of Regents may provide additional direction to staff regarding the FY2025 COLA.

3. SPECIFIC ACTIONS BEING RECOMMENDED OR REQUESTED:

Interim Chancellor Patricia Charlton and the Committee to Recommend the FY2025 Salary Increases request approval of COLA option A or COLA option B as set forth above.

4. IMPETUS (WHY NOW?):

Options include an NSHE student registration, non-resident and distance education fee. NSHE student fee increases need to be approved and communicated to students in advance of registration for academic year 2024-2025.

. C H	IECK THE NSHE STRATEGIC PLAN GOAL THAT IS SUPPORTED BY THIS REQUEST:
	Access (Increase access to higher education)
	Success (Improve student success)
	Close Institutional Performance Gaps
	Workforce (Meet workforce needs in Nevada)
	Research (Increase solutions-focused research)
X	Coordination, Accountability, and Transparency (Ensure system coordination, accountability, and
	transparency)
	Not Applicable to NSHE Strategic Plan Goals
TAI	DICATE HOW THE DRODGEAL CURRORTS THE SPECIFIC STRATEGIC BLANCOAL
	DICATE HOW THE PROPOSAL SUPPORTS THE SPECIFIC STRATEGIC PLAN GOAL
N/A	

7. BULLET POINTS TO SUPPORT REQUEST/RECOMMENDATION:

Assembly Bill 522 of the 82nd Regular Session of the Nevada Legislature authorized 11% cost of living adjustment for FY2025 for all state employees but provides that the salaries of NSHE professional employees be increased by an amount not to exceed 11 percent in FY2025. Because the legislation includes the phrase "not to exceed," the Board of Regents must authorize the final cost of living adjustment for NSHE professional staff.

The Committee reviewed recommendations initially prepared by the Business Officer Council. Scenarios were deliberated by the Committee with representation from university and community college student leadership, presidents, faculty senates, the Chair of the Business, Finance & Facilities Committee and System Administration.

The Committee unanimously supported bringing forward Options A and B for consideration.

8. POTENTIAL ARGUMENTS AGAINST THE REQUEST/RECOMMENDATION:

The subject recommendations include strategies that will have an impact on students, faculty, and institutional operations. Arguments may include:

- The proposed increase to NSHE student registration, non-resident, and distance education fees, which may be of concern to students.
- NSHE operating budget reductions including a continued freeze of vacant positions will have an impact on institutional operations and support.
- The proposals include a suspension of the Board of Regents Handbook Title 4, Chapter 3, Section 50 which establishes a one percent (1%) pool for Professional Performance Pay Awards. Funds which would have been allocated will be used to address the fiscal impact of the cost-of-living adjustment for NSHE professional employees.

The strategies presented address the state supported operating budget supported positions only. The respective NSHE institutions will need to find other non-state resources to support grant and self-supported funded positions.

The strategies presented treat NSHE professional employees differently than NSHE classified employees, who will receive the full eleven percent (11%) on July 1, 2024.

Form Revised: 3/2023

9. ALTERNATIVE(S) TO WHAT IS BEING REQUESTED/RECOMMENDED: Implement the full eleven percent (11%) on July 1, 2024 for professional and classified staff, without the recommendations set forth above. 10. RECOMMENDATION FROM THE CHANCELLOR'S OFFICE: The Chancellor's Office supports option A or option B as presented. 11. COMPLIANCE WITH BOARD POLICY: ☐ Consistent With Current Board Policy: Title #____ Chapter #____ Section #____ ☐ Amends Current Board Policy: Title #____ Chapter #___ Section #____ ☐ Amends Current Procedures & Guidelines Manual: Chapter #____ Section #____ Other: ☐ Fiscal Impact: Yes x No Explain: Legislative appropriations total \$100,382,814 for professional staff salary increases for FY 2025. This legislative appropriation includes the funds required for continuation of the FY2024 12% salary increases and the salary increases for FY2025, for positions in the NSHE system-wide state supported operating budgets. Fiscal impact for funding increases beyond the legislative appropriation varies by institution. The fiscal impact will be addressed through a combination of strategies, including an increase to the registration, non-resident and distance education fees, and operating budget reductions. Details of those strategies, including procedure and guidelines manual adjustments, are included in the attached reference materials.

Form Revised: 3/2023

NSHE FY25 Salary Increases Recommendation Committee Recommendations

Option A - 11% COLA effective 10/1/24 + 5% Registration Fee and Non-Resident Tuition Increase Effective Fall 2024							
	STATE BUDGET	11% COLA		Excess	Position	FTE	Operating/Travel
INSTITUTION	COLA Shortfall	Delayed	Student Fee	Registration Fees	Elimination/	Positons	Reduce/Transfer
	At 11%	until 10/1/24	Increase	& Tuition	Vacancy Savings	Held/Elim.	to Self-Support
COLLEGE OF SOUTHERN NEVADA	(7,721,365)	2,512,467	2,396,130	-	1,312,768	20.0	1,500,000
DESERT RESEARCH INSTITUTE	(7,551)	173,736			-	-	-
GREAT BASIN COLLEGE	(933,007)	357,281	237,793	-	337,933	6.0	-
NEVADA STATE UNIVERSITY	(1,646,136)	628,221	510,354	-	428,661	2.0	78,900
SYSTEM ADMINISTRATION & SCS	(42,688)	505,183			1	-	-
TRUCKEE MEADOWS COMMUNITY COLLEGE	(2,278,007)	875,379	812,107	-	295,261	4.0	295,260
UNIVERSITY OF NEVADA, LAS VEGAS	(27,656,715)	8,200,665	7,278,244	3,500,000	-	-	8,677,806
UNIVERSITY OF NEVADA, RENO	(21,695,580)	5,710,698	4,636,792	-	11,348,090	108.0	-
WESTERN NEVADA COLLEGE	(758,015)	317,990	295,509	-	144,516	1.0	-
NSHE TOTAL	(62,739,064)	19,281,620	16,166,929	3,500,000	13,867,229	141.0	10,551,966

Option B - 9.5% COLA effective 7/1/24 + 5% Registration Fee and Non-Resident Tuition Increase Effective Fall 2024							
	COLA			Excess	Position	FTE	Operating/Travel
INSTITUTION	Shortfall	9.5% COLA	Student Fee	Registration Fees	Elimination/	Positons	Reduce/Transfer
	At 11%	Effective 7/1/24	Increase	& Tuition	Vacancy Savings	Held/Elim.	to Self-Support
COLLEGE OF SOUTHERN NEVADA	(7,721,365)	1,370,437	2,396,130	-	2,454,798	35.0	1,500,000
DESERT RESEARCH INSTITUTE	(7,551)	94,765			•	-	-
GREAT BASIN COLLEGE	(933,007)	194,881	237,793	-	500,333	9.0	-
NEVADA STATE UNIVERSITY	(1,646,136)	342,667	510,354	-	617,073	4.0	176,042
SYSTEM ADMINISTRATION & SCS	(42,688)	275,554			1	-	-
TRUCKEE MEADOWS COMMUNITY COLLEGE	(2,278,007)	477,480	812,107	-	295,261	4.0	693,159
UNIVERSITY OF NEVADA, LAS VEGAS	(27,656,715)	4,473,090	7,278,244	3,500,000	-	-	12,405,381
UNIVERSITY OF NEVADA, RENO	(21,695,580)	3,114,927	4,636,792	-	12,636,433	116.3	1,307,428
WESTERN NEVADA COLLEGE	(758,015)	173,450	295,509	-	289,056	2.5	-
NSHE TOTAL	(62,739,064)	10,517,251	16,166,929	3,500,000	16,792,954	170.8	16,082,010

NSHE Procedures and Guidelines Manual **CHAPTER 7, SECTION 1**

Fees and Tuition

Additions appear in *boldface italics*; deletions are [stricken and bracketed]

Section 1. Registration Fees and Non-Resident Tuition Rates

Registration Fees

	2022-23	2023-24	<u>2024-25</u>	2025-26	2026-27
Registration Fees,	\$256.00/	\$262.50/	\$281.00	\$288.50	\$303.50
Universities	per credit	per credit	[\$267.50]/	[\$274.75]/	[\$289.00]/
(undergraduate)			per credit	per credit	per credit
Registration Fees,	\$314.00/	\$321.75/	\$344.25	\$353.50	\$372.00
Universities	per credit	per credit	[\$327.75]/	[\$336.50]/	[\$354.00]/
(graduate)			per credit	per credit	per credit
Registration Fees,	\$185.00/	\$189.75/	\$203.00	\$208.50	\$219.25
NSU	per credit	per credit	[\$193.25]/	[\$198.50]/	[\$208.75]/
(undergraduate)			per credit	per credit	per credit
Registration Fees,	\$249.25/	\$255.50/	\$273.25	\$280.75	\$295.25
NSU	per credit	per credit	[\$260.25]/	[\$267.25]/	[\$281.25]/
(graduate)			per credit	per credit	per credit
Registration Fees,	\$185.00/	\$189.75/	\$203.00/	\$208.50	\$219.25
Community Colleges	per credit	per credit	[\$193.25]	[\$198.50]/	[\$208.75]/
(upper-division)			per credit	per credit	per credit
Registration Fees,	\$112.75/	\$115.50/	\$123.75	\$127.00	\$133.50
Community Colleges	per credit	per credit	[\$117.75]/	[\$121.00]/	[\$127.25]/
(lower-division)			per credit	per credit	per credit

Non-Resident Tuition

(Rates are assessed in addition to registration fees)

	2022-23	2023-24	2024-25	2025-26	2026-27
Full-time* Non-	\$16,542/	\$16,956/	\$18,142	\$18,632	\$19,601
resident Tuition,	per year	per year	[\$17,278]/	[\$17,745]/	[\$18,668]/
Universities			per year	per year	per year
Full-time* Non-	\$13,739/	\$14,082/	\$15,068	\$15,475	\$16,280
resident Tuition,	per year	per year	[\$14,350]/	[\$14,737]/	[\$15,503]/
NSU			per year	per year	per year
Full-time* Non-	\$7,901/	\$8,099/	\$8,666	\$8,900	\$9,363
resident Tuition,	per year	per year	[\$8,253]/	[\$8,476]/	[\$8,917]/
Community			per year	per year	per year
Colleges			-		

^{*} Full-time non-resident tuition rates are assessed to students enrolled in 7 or more credits

Part-Time Non-Resident Tuition

(Rates are assessed in addition to registration fees)

	2022-23	2023-24	2024-25	<u>2025-26</u>	2026-27
Part-time* Non-resident	\$281.50/	\$288.75/	\$309.00	\$317.25	\$333.75
Tuition, Universities	per credit	per credit	[\$294.25]/	[\$302.25]/	[\$318.00]/
(undergraduate)			per credit	per credit	per credit
Part-time* Non-resident	\$345.50/	\$354.00/	\$378.75	\$388.75	\$409.25
Tuition, Universities	per credit	per credit	[\$360.75]/	[\$370.25]/	[\$389.50]/
(graduate)			per credit	per credit	per credit
Part-time* Non-resident	\$203.50/	\$208.50/	\$233.25	\$229.25	\$241.25
Tuition, NSU	per credit	per credit	[\$212.75]/	[\$218.25]/	[\$229.75]/
(undergraduate)			per credit	per credit	per credit
Part-time* Non-resident	\$274.25/	\$281.00/	\$300.50	\$308.75	\$324.75
Tuition, NSU	per credit	per credit	[\$286.50]/	[\$294.00]/	[\$309.25]/
(graduate)			per credit	per credit	per credit
Part-time* Non-resident	\$203.50/	\$208.50/	\$223.25	\$229.25	\$241.25
Tuition, Community	per credit	per credit	[\$212.75]/	[\$218.25]/	[\$229.75]/
Colleges (upper-			per credit	per credit	per credit
division)					
Part-time* Non-resident	\$124.00/	\$127.25/	\$136.25	<i>\$139.75</i>	\$146.75
Tuition, Community	per credit	per credit	[\$129.50]/	[\$133.00]/	[\$140.00]/
Colleges (lower-			per credit	per credit	per credit
division)					

^{*} Part-time non-resident tuition rates are assessed to students enrolled in fewer than 7 credits

Distance Education Tuition

(Rates are assessed in addition to registration fees)

	2022-23	2023-24	2024-25	2025-26	2026-27
Non-resident Tuition*,	\$128.00/	\$131.25/	\$140.50	\$144.25	\$151.75
Distance Education,	per credit	per credit	[\$133.75]/	[\$137.25]/	[\$144.50]/
Universities (undergraduate)			per credit	per credit	per credit
Non-resident Tuition*,	\$157.00/	\$161.00/	\$172.25	\$176.75	\$186.00
Distance Education,	per credit	per credit	[\$164.00]/	[\$168.25]/	[\$177.00]/
Universities (graduate)			per credit	per credit	per credit
Non-resident Tuition*,	\$92.50/	\$94.75/	\$101.50	<i>\$104.25</i>	\$109.75
Distance Education, NSU	per credit	per credit	[\$96.75]/	[\$99.25]/	[\$104.50]/
(undergraduate)			per credit	per credit	per credit
Non-resident Tuition*,	\$124.75/	\$127.75/	\$136.75	\$140.50	<i>\$147.75</i>
Distance Education, NSU	per credit	per credit	[\$130.25]/	[\$133.50]/	[\$140.50]/
(graduate)			per credit	per credit	per credit
Non-resident Tuition*,	\$92.50/	\$94.75/	\$101.50	<i>\$104.25</i>	\$109.75
Distance Education,	per credit	per credit	[\$96.75]/	[\$99.25]/	[\$104.50]/
Community Colleges (upper-			per credit	per credit	per credit
division)					
Non-resident Tuition*,	\$56.50/	\$57.75/	\$62.00	\$63.50	\$66.75
Distance Education,	per credit	per credit	[\$58.75]/	[\$60.50]/	[\$63.75]/
Community Colleges (lower-			per credit	per credit	per credit
division)					

^{*} Assessed only to non-resident students who are residing outside of Nevada during the semester in which enrollment in the distance education course(s) occurs.

(Added 6/05; A. 4/06, 2/07, 3/08, 4/08, 4/10, 6/11, 12/11, 6/12, 9/12, 3/13, 6/14, 6/16, 6/18, 3/19, 4/19, 9/19; 5/20, 7/20, 6/21, 7/22, 6/23)

NSHE Procedures and Guidelines Manual **CHAPTER 7, SECTION 17**

Fees and Tuition

Additions appear in *boldface italics*; deletions are [stricken and bracketed]

Section 17. Distribution of Registration Fees

The following fee distributions have been approved by the Board of Regents:

1. General registration fees:

REGISTRATION FEES	2021-22	2022-23	2023-24	2024-25
UNR Undergraduate				
State Operating Budget	171.80	176.65	176.65	188.12 [176.65]
Student Access	36.02	38.40	39.38	42.15 [40.12]
General Improvement	10.54	10.31	12.31	13.31
Capital Improvement	20.00	20.00	23.52	26.78
Activities and Programs	10.64	10.64	10.64	10.64
Student Association	0	0	0	0
Total	249.00	256.00	262.50	281.00 [267.50]
UNR Graduate				
State Operating Budget	216.91	222.94	223.29	241.48 [227.46]
Student Access	44.00	47.10	48.26	51.64 [49.16]
General Improvement	5.51	4.57	6.57	7.57
Capital Improvement	20.00	20.00	24.24	24.17
Activities and Programs	7.97	7.97	7.97	7.97
Student Association	11.11	11.42	11.42	11.42
Total	305.50	314.00	321.75	344.25 [327.75]
UNLV Undergraduate				
State Operating Budget	168.65	173.60	177.49	190.21 [178.74]
Student Access	37.35	38.40	39.38	42.16 [40.13]
General Improvement	21.00	22.00	23.63	24.63
Capital Improvement	13.00	13.00	13.00	15.00
Activities and Programs	9.00	9.00	9.00	9.00
Student Association	0	0	0	0
Total	249.00	256.00	262.50	281.00 [267.50]
UNLV Graduate				
State Operating Budget	216.68	222.90	227.40	243.53 [229.51]
Student Access	45.82	47.10	48.26	51.64 [49.16]
General Improvement	21.00	22.00	24.09	25.08
Capital Improvement	13.00	13.00	13.00	15.00
Activities and Programs	9.00	9.00	9.00	9.00
Student Association	0	0	0	0
Total	305.50	314.00	321.75	344.25 [327.75]

NSU Undergraduate				
State Operating Budget	128.70	132.28	135.75	146.53 [138.25]
Student Access	27.00	27.75	28.46	30.45 [28.98]
General Improvement	14.50	14.97	15.36	15.71
Capital Improvement	5.90	6.07	6.23	6.34
Activities and Programs	0.90	0.93	0.95	0.97
Student Association	3.00	3.00	3.00	3.00
Total	180.00	185.00	189.75	203.00 [193.25]
REGISTRATION FEES	2021-22	2022-23	2023-24	2024-25
NSU Graduate				
State Operating Budget	173.46	178.37	182.17	196.45 [185.56]
Student Access	36.38	37.39	38.17	40.99 [38.88]
General Improvement	24.25	24.93	26.48	27.03
Capital Improvement	4.20	4.31	4.40	4.48
Activities and Programs	1.21	1.25	1.28	1.30
Student Association	3.00	3.00	3.00	3.00
Total	242.50	249.25	255.50	273.25 [260.25]
GBC - Upper Division				
State Operating Budget	122.00	125.50	128.72	139.39 [131.10]
Student Access	27.00	27.75	28.46	30.45 [28.99]
General Improvement	14.86	14.86	15.25	15.52
Capital Improvement	12.14	12.89	13.32	13.64
Activities and Programs	1.00	1.00	1.00	1.00
Student Association	3.00	3.00	3.00	3.00
Total	180.00	185.00	189.75	203.00 [193.25]
CSN - Upper Division				
State Operating Budget	120.00	123.25	127.40	138.69 [130.40]
Student Access	27.00	27.75	28.50	30.46 [29.00]
General Improvement	15.00	15.00	15.00	15.00
Capital Improvement	14.00	15.00	15.00	15.00
Activities and Programs	1.00	1.00	0.85	0.85
Student Association	3.00	3.00	3.00	3.00
Total	180.00	185.00	189.75	203.00 [193.25]
TMCC - Upper Division				
State Operating Budget	126.00	129.50	132.83	143.56 [135.27]
Student Access	27.00	27.80	28.51	30.50 [29.04]
General Improvement	4.10	4.30	4.41	4.49
Capital Improvement	19.80	20.30	20.82	21.21
Activities and Programs	0	0	0	0
Student Association	3.10	3.10	3.18	3.24
Total	180.00	185.00	189.75	203.00 [193.25]
WNC - Upper Division				
State Operating Budget	120.53	123.88	127.06	137.69 [129.40]
Student Access	27.00	27.75	28.46	30.45 [28.99]
General Improvement	15.59	16.02	16.43	16.74
Capital Improvement	13.09	13.45	13.80	14.05
Activities and Programs	1.79	1.90	1.95	1.98
Student Association Total	2.00 180.00	2.00 185.00	2.05 189.75	2.09 203.00 [193.25]
ıvlaı	100.00	109.00	103.73	∠∪J.UU [133.∠3]

REGISTRATION FEES	2021-22	2022-23	2023-24	2024-25
GBC - Lower Division				
State Operating Budget	84.00	86.25	88.35	95.47 [90.07]
Student Access	11.00	11.30	11.55	12.38 [11.78]
General Improvement	7.96	7.96	8.15	8.32
Capital Improvement	5.79	6.24	6.44	6.58
Activities & Programs	0	0	0	0
Student Association	1.00	1.00	1.00	1.00
Total	109.75	112.75	115.50	123.75 [117.75]
CSN – Lower Division				
State Operating Budget	84.00	86.65	89.25	96.70 [91.30]
Student Access	11.00	11.30	11.60	12.40 [11.80]
General Improvement	6.50	6.50	6.50	6.50
Capital Improvement	6.75	6.75	6.75	6.75
Activities & Programs	1.00	1.00	0.85	0.85
Student Association	0.50	0.55	0.55	0.55
Total	109.75	112.75	115.50	123.75 [117.75]
TMCC - Lower Division				
State Operating Budget	79.00	81.20	83.18	90.20 [84.80]
Student Access	11.50	11.80	12.09	12.92 [12.32]
General Improvement	6.40	7.30	7.48	7.63
Capital Improvement	11.80	11.30	11.58	11.80
Activities & Programs	0.55	0.65	0.66	0.68
Student Association	0.50	0.50	0.51	0.52
Total	109.75	112.75	115.50	123.75 [117.75]
WNC - Lower Division				
State Operating Budget	82.80	85.06	87.13	94.23 [88.83]
Student Access	10.98	11.28	11.56	12.38 [11.78]
General Improvement	8.31	8.54	8.75	8.92
Capital Improvement	5.28	5.42	5.55	5.66
Activities & Programs	1.88	1.95	2.00	2.04
Student Association	0.50	0.50	0.51	0.52
Total	109.75	112.75	115.50	123.75 [117.75]

^{***}Does not include 09-11 Biennium Surcharge Amounts. (B/R 6/04, 2/05; Added 6/05; A. 4/06, 7/06, 2/07, 3/07, 8/07, 9/07, 11/07, 12/07, 3/08, 6/08, 8/08, 10/08, 04/09, 12/09, 6/10, 12/101, 6/12, 9/14, 3/16, 6/16, 9/18, 8/20, 7/22, 7/23)